# Contractual Governance in the Absence of Law: Bylaws of Norwegian Firms in the Early 20th Century

Mike Burkart Salvatore Miglietta Charlotte Ostergaard

Stockholm School of Economics BI Norwegian Business School BI Norwegian Business School

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### **Motivation**

### How would firms design structure of governance if no legal constraints?

- How allocate formal authority on owners/board/manager?
- Today formal authority often decided by statutory law
  - ▶ BoD has authority over major corporate decisions (DE law)
  - BoD doesn't necessarily take decision
- Theory does not offer easily testable predictions (e.g. Aghion&Tirole JPE 1997)

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### Our paper

### Authority allocation in a "free contracting environment"

- Prior to 1910, Norway had no corporate law
- Free private right to found companies and write bylaws
- Norway had well-functioning legal system
  - Law of obligations (contracts)
  - Limited liability and entity shielding recognized by courts
  - Bylaws were enforceable private contracts
    - Breaches of bylaws brought before the courts

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### What we do

# Cross-section of 85 bylaws of (curb) traded industrial firms around year 1900

- · Hand-code individual bylaw provisions
- · Stock prices, equity capital, share size, dividends
- Only few shareholder lists

Equilibrium relations btwn authority structure and firm characteristics

- Governance is endogenous
- Estimates cannot be given causal interpretation

### Split the sample

Likelihood of retail investors

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#### Relations to literature

### **Authority in organizations**

Aghion&Tirole (JPE 1997); Burkart, Gromb&Panunzi (QJE 1997); Baker, Gibbons&Murphy (JLEO 1999)

### Statutory law and "good" governance

 LLSV (JF 1997, JPE 1998, JF 2000); Coffee (WP 2000); Cheffins (WLLR 2006); Musacchio (BHR 2008); Franks, Mayer&Rossi (RFS 2009)

#### Theory of boards

• Adams, Hermalin&Weisbach (JEL 2010)

### Bylaws typically outline things like...

- Value of paid-in equity and nominal size of shares
- Rules for transferring ownership, issuance of new shares
- Authority and duties of particular constituencies
  - ▶ Is there a Board of Directors, a Board of Representatives?
  - Who appoints directors and representatives
  - Size, duties of board(s)
  - Who hires officers/clerks/auditor, decides salary, bonus of directors
- General meeting
- Release of information to shareholders
- Liquidation, issuance of debt, dividends

### First observations

### Three main governance bodies

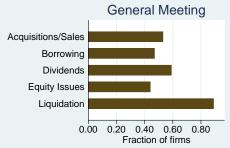
- Board of Directors
- Board of Representatives (26%)
- General Meeting

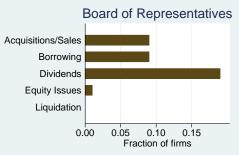
#### BoD has character of a management board

Common at this time

### Allocation of Authority Over Asset Decisions

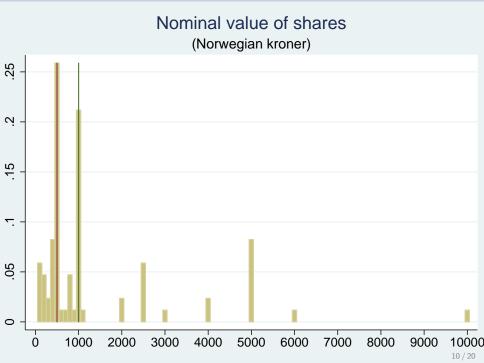


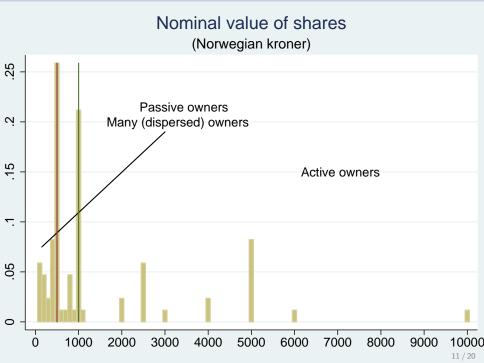






Which firms allocate authority to BoD?





### Formal authority to the Board of Directors

	Index of formal authority	
Large Denomination Dummy	-1.56* (0.06) [-0.235]**	
Small Denomination Dummy		1.37* (0.09) [0.228]*
Size (log)	0.27 (0.35)	0.36 (0.25)
Firm age in 1900	-0.02 (0.34)	-0.02 (0.34)
Fixed Assets Ratio	-3.58+ (0.12)	-2.98 (0.20)
Obs. p-value Pseudo R-squared	85 0.23 0.06	85 0.19 0.06

### Results I

- Active owners retain authority and can overrule managers
- Dispersed owners more often confer authority to BoD
  - ► Collective action problems

Which firms allocate authority to BoR?

### Functions of BoR mentioned in bylaws

- Appoints directors (73%) and determines their salary
- Appoints auditor (85%) and determines his salary
- · Make random inspections of company books and cash holdings
- Discusses/advises complex issues with BoD
- Has (sometimes) formal authority over major decisions

### Results II

- Large denomination-firms never have a BoR!
- 45% of small denomination-firms have a BoR
  - Within this group, firms w/ BoR are larger and have more shares outstanding
- ⇒ BoR emerges when collective action problems among owners become too large

Does presence of BoR change allocation of authority?

- Both BoD and GM "lose" authority to BoR
  - GM loss of dividend-authority is pronounced
- That is, presence of BoR doesn't transfer authority "back to" GM
  - Is better informed and can monitor better
  - Better at trading off consumption needs and opportunity cost of dividends

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### **Conclusions**

- In a free-contracting environment firms allocate formal authority differently
- In firms least likely to have small and uninformed owners, owners retain authority and never set up a BoR
- BoR has a dual role
  - Monitor managers
  - Address collective action problems
- We can add to debate about what modern-day boards do
  - ▶ We have firms with and without boards
  - When owners are active, boards don't add much

Thanks for your attention!

